

Message Text

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ACTION AF-10

INFO OCT-01 EUR-12 IO-13 ISO-00 CIAE-00 DODE-00
NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00 PM-04 H-01
INR-07 L-03 NSC-05 PA-01 PRS-01 SP-02 SS-15
AID-05 DHA-02 ACDA-07 EB-07 OMB-01 TRSE-00 /097 W
-----141313Z 061342 /13

O 140940Z JUN 77

FM AMEMBASSY MAPUTO

TO SECSTATE WASHDC IMMEDIATE 5972

INFO AMEMBASSY DAR ES SALAAM IMMEDIATE

AMEMBASSY GABORONE

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY LUSAKA IMMEDIATE

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY PRETORIA

AMCONSUL CAPE TOWN

USMISSION USUN NEW YORK

AMEMBASSY BONN

C O N F I D E N T I A L SECTION 1 OF 2 MAPUTO 0783

DAR OR LUSAKA FOR MCHENRY AND PETTERSON CAPE TOWN FOR EMBASSY

E.O. 11652: GDS

TAGS: PDEV, SF, WA, US, UN

SUBJECT: BRIEFING OF MOZAMBICANS ON NAMIBIAN TALKS

REF: CAPE TOWN 969

1. SUMMARY: AMBASSADOR DONALD MCHENRY AND DON PETTERSON
BRIEFED ACTING FOREIGN MINISTER ARMANDO PANGUENE AND PRESI-
DENTIAL AIDE SERGIO VIEIRA JUNE 13 ON CURRENT STATE OF
PLAY OF NAMIBIAN TALKS. PANGUENE SAID HE FOUND BRIEF-
ING USEFUL, HOPED CONTACT GROUP WOULD CONTINUE TO KEEP
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MOZAMBIQUE GOVERNMENT INFORMED EVEN THOUGH MOZAMBIQUE WAS
NOT DIRECTLY INVOLVED IN NAMIBIAN AFFAIRS, AND CONCLUDED
BY SAYING "WE SUPPORT YOUR EFFORTS." DURING QUESTION-
ING, HE AND VIEIRA SOUGHT MORE DETAILS ON CONDUCT OF
ELECTIONS, APPOINTMENT OF ADMINISTRATOR-GENERAL, RELEASE
OF NAMIBIAN PRISONERS IN ZAMBIA AND TANZANIA AND ON WITH-
DRAWAL OF SOUTH AFRICAN FORCES. VIEIRA ALSO RAISED ISSUE

OF WALVIS BAY AND WANTED TO KNOW WHAT ROLE WAS PERCEIVED
FOR SWAPO'S ARMED FORCES DURING THE TRANSITION PERIOD.
END SUMMARY

2. AMBASSADOR MCHENRY AND PETTERSON MET WITH ACTING
FOREIGN MINISTER PANGUENE AND PRESIDENTIAL AIDE VIEIRA
FROM 1000 TO 1115 HOURS JUNE 13. FERNANDO HONWANA, STAFF
MEMBER IN PRESIDENT'S OFFICE, AND SHARFUDINE, KHAN, DI-
RECTOR OF EUROPEAN AND AMERICANS DIVISION IN FOREIGN
MINISTRY, AS WELL AS U.S. AMBASSADOR DE PREE, UK CHARGE
DE CHASSIRON, FRENCH CHARGE CARMONT AND FRG CHARGE HILLER
WERE ALSO PRESENT.

3. MCHENRY LED OFF WITH A FEW COMMENTS ON APRIL 27-29
MEETING, THEN FOLLOWED WITH HALF HOUR SYNOPSIS OF RE-
CENTLY-CONCLUDED JUNE 8-10 TALKS, STICKING CLOSELY TO THE
BRIEFING TEXT AGREED UPON BY THE CG IN CAPE TOWN. PET-
TERSON SUPPLEMENTED MCHENRY, OBSERVING AT THE END OF
BRIEFING THAT CG CONSIDERS IT IMPORTANT TO KEEP THE FRONT-
LINE STATES FULLY INFORMED OF WHAT CG IS DOING.

4. MOZAMBICAN PARTICIPANTS TOOK EXTENSIVE NOTES. THEIR
MAIN QUESTIONS AND COMMENTS WERE AS FOLLOWS:

A. ADMINISTRATOR-GENERAL: WHO WILL APPOINT THE AD-
MINISTRATOR-GENERAL? HOW CAN WE BE SURE SOMEONE NON-POLI-
TICAL AND IMPARTIAL WILL BE APPOINTED, IF VORSTER MAKES
THE APPOINTMENT; ANSWER WAS THAT THERE WAS NO ASSURANCE.
THE CG HAD POINTED OUT TO VORSTER, HOWEVER, THAT THE SE-
LECTION OF SOMEONE OBJECTIONALBE WOULD ONLY CREATE PROBLEMS
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FOR THE SOUTH AFRICAN GOVERNMENT. MCHENRY ALSO STRESSED
THAT THE UN REPRESENTATIVE IN NAMIBIA WOULD HELP ENSURE
IMPARTIALITY OF FAINESS.

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AMCONSUL CAPE TOWN

USMISSION USUN NEW YORK

AMEMBASSY BONN

C O N F I D E N T I A L SECTION 2 OF 2 MAPUTO 0783

DAR OR LUSAKA FOR MCHENRY AND PETTERSON CAPE TOWN FOR EMBASSY

B. CITIZENSHIP: WHO WILL DECIDE WHO IS A NAMIBIAN?

FOR EXAMPLE, WILL GERMAN OR SOUTH AFRICAN RESIDENTS IN
NAMIBIA BE FREE TO OPT FOR NAMIBIAN CITIZENSHIP? ANSWER
WAS THAT CITIZENSHIP LEGISLATION STILL HAS TO BE WORKED
OUT, BUT ONLY THOSE WHO CHOSE NAMIBIAN CITIZENSHIP WOULD
BE ABLE TO VOTE IN NAMIBIAN ELECTIONS.

C. RELEASE OF NAMIBIAN PRISONERS IN ZAMBIA AND TAN-
ZANIA: BOTH PANGUENE AND VIEIRA WERE INTERESTED IN THIS
MATTER, WITH VIEIRA SEEING THIS AS A SOUTH AFRICAN DEVI-
ATION TACTIC. HE OBSERVED THAT SOME OF THE NAMIBIANS BEING
HELD IN ZAMBIA AND TANZANIA HAD BEEN GUILTY OF SPYING
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AGAINST SWAPO. MCHENRY NOTED THAT BORSTER WAS VERY FIRM
ON RELEASE OF ALL PRISONERS. CG TOOK POSITION THAT RE-
LEASE OF PRISONERS FROM ONE COUNTRY SHOULD NOT BE CON-
DITIONAL UPON RELEASE OF PRISONERS ELSEWHERE, BUT ADDED
THAT IT WAS INTENT OF CG TO SEEK MAXIMUM PARTICIPATION OF
ALL NAMIBIANS IN THE POLITICAL PROCES.

D. POLITICAL GROUPS: WHAT POLITICAL GROUPS WILL BE
PERMITTED TO PARTICIPATE IN THE ELECTIONS? FOR EXAMPLE,
WILL THE BRANCH OF VORSTER'S NATIONALIST PARTY BE FREE
TO CONTEST FOR OFFICE? MCHENRY INDICATED THAT THE INTEN-
TION WAS TO LET ANY GROUP CONTEST WHO WANTED TO DO SO.
CG WANTED TO ENSURE THAT ALL GROUPS BE GIVEN A FAIR OP-
PORTUNITY. THIS MEANT THAT ELECTIONS SHOULD NOT BE
RUSHED, LEST THOSE GROUPS ALREADY ON THE SPOT AND ACTIVE
IN NAMIBIA HAVE AN UNFAIR ADVANTAGE OVER GROPUS SUCH AS

SWAPO.

E. WITHDRAWAL OF SOUTH AFRICAN TROOPS AND POLICE:
VIEIRA WANTED MORE DETAILS. MCHENRY POINTED OUT THAT
WITHDRAWAL IS TO TAKE PLACE PRIOR TO INDEPENDENCE UNLESS
NAMIBIAN THEMSELVES SHOULD DECIDE THEY WISH PRESENCE
OF SOUTH AFRICAN ARMY OR POLICE IN SOME FORM OR OTHER.

5. VIEIRA ALSO RAISED THREE MATTERS WHICH WERE NOT TOUCHED
UPON IN THE BRIEFING:

A. WALVIS BAY: MCHENRY SAID HE APPRECIATED IMPORTANCE
OF THIS ISSUE, SAID CG HAD RAISED MATTER WITH SOUTH AFRICANS,
POINTING OUT THAT FUTURE OF WALVIS BAY WOULD INEVITABLY
BECOME MATTER OF CONTROVERSY WHATEVER SOUTH AFRICA'S
LEGAL CLAIM TO WALVIS BAY. MCHENRY ACKNOWLEDGED THAT
VORSTER FEELS STRONGLY ON THIS MATTER.

B. CEASEFIRE: VIEIRA ASKED WHAT ROLE WAS PERCEIVED
FOR SWAPO'S ARMED FORCES DURING THE TRANSITION. MCHENRY
CONFERRED THAT THE CG HAD NOT ADDRESSED THIS QUESTION
PER SE, PROBABLY BECAUSE IT WAS THOUGHT NOT TO POSE A
PROBLEM IF SWAPO FOUND THE CONDITIONS OF THE PACKAGE FOR
INDEPENDENCE OTHERWISE ACCEPTABLE. VIEIRA INSISTED,
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HOWEVER, THAT THIS WAS A REAL PROBLEM.

C. NATURE OF AGREEMENT: WILL IT BE BETWEEN NAMIBIANS
OR BETWEEN NAMIBIANS AND SOUTH AFRICANS? MCHENRY REPLIED
THAT WE WANTED A LASTING AGREEMENT, AND THEREFORE WERE
INTENT THAT THE UN SECRETARY-GENERAL SHOULD BE INVOLVED
IN PROCESS WHICH WOULD ALLOW NAMIBIANS TO DECIDE ON THEIR
OWN FUTURE.

6. FINALLY, BOTH PANGUENE AND VIEIRA WERE INTERESTED IN
HOW SWAPO FIT IN THE PICTURE. WHAT WAS THE ATTITUDE OF THE
SOUTH AFRICANS TOWARDS SWAPO? WAS THE CG IN CONSULTATION
WITH SWAPO? MCHENRY NOTED THAT THE CG WAS SEEKING TO CON-
SULT CLOSELY WITH NUJOMA AND WITH OTHER SWAPO LEADERS IN
NEW YORK AND ELSEWHERE.

7. PANGUENE CONCLUDE THE MEETING BY SAYING THAT HE HAD
FOUND THE BRIEFING USEFUL. EVEN THOUGH MOZAMBIQUE WAS NOT
DIRECTLY INVOLVED IN NAMIBIAN AFFAIRS, HE HOPED THE CG
WOULD CONTINUE TO KEEP MOZAMBIQUE INFORMED OF DEVELOP-
MENTS. HE SAID THAT "WE SUPPORT YOU IN YOUR EFFORTS.
PUSH VERY HARD." HE CONCLUDED BY EXPRESSING THE HOPE
THAT NEXT TIME WE COULD BEGIN TO TALK ABOUT DEVELOPMENT
RATHER THAN DECOLONIZATION.

8. COMMENT: BRIEFING WENT VERY WELL. MOZAMBICANS WERE
FRIENDLY AND ASKED GOOD QUESTIONS. NONE OF THE HOSTILITY
WHICH HAD CHARACTERIZED MACHEL'S MEETING WITH LOCAL CG

REPRESENTATIVES AFTER THE FIRST ROUND OF TALKS WAS EVIDENT TODAY, NOR DID PANGUENE OR VIEIRA CONTEND, AS HAD MACHEL, THAT SWAPO MERITED PREFERENTIAL TREATMENT BY THE CG.

9. FOR BONN, LONDON, PARIS, OTTAWA. ABOVE IS AN AGREED SUMMARY RECORD DRAFTED BY LOCAL CG REPRESENTATIVES. MC-HENRY AND PETTERSON HAVE NOT SEEN. PLEASE PASS RECORD TO YOUR FOREIGN MINISTRIES.

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Message Attributes

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